#### Policy proposals for IDN ccTLD String Selection Criteria, Requirements and Processes 2 Version 04 Redline 04 Febuary 2021 3 1. Minimal Number of non-ASCII characters 5 An IDN country code Top Level Domain must contain at least one (1) non-ASCII character (i.e a character 6 that is not included in ISO/IEC 646 Basic Character Set). To illustrate this criterion: For example, españa would 7 qualify under this specific requirement and italia would not. Note that españa contains at least one (1) non-ASCII 8 charater (i.e a character that is not included in ISO/IEC 646 Basic Character Set<sup>1</sup>. 9 For more formal definitions of these terms, see RFC 5890. 10 11 12 WG discussion 13 WG prelimenary agreed that reference to españa is an example aand that should be clear from the text. 14 During first reading is was agreed to strike the reference to [a-z, 0-9]. 15 During first reading it was suggested to strike the reference to U-Label and A-label. Need to be checked when discussing the Technical criteria, if 16 (updated) reference needs to be included in this section. 17 The original text was: "A different way of expressing this is that the selected IDN ccTLD must be a valid U-Label that can also be expressed as 18 an A-label. It cannot be a NR-LDH Label." 19 20 -IDN-ccTLD only for Territories. 21 A TLD string associated with a Territory can only be requested and shall be delegated as IDN country code Top 22 Level Domains if and only if all criteria of this policy for the selction of IDN ccTLD strings and other relevant 23

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policies for the delegation of ccTLDs are met.

<sup>&</sup>lt;sup>1</sup> https://www.iso.org/standard/4777.html

#### WG discussion:

The original section has become superfluous as the definition of Territory and Territories is now included in the principles. The statement as proposed should be in the principles.

# 3. Meaningfulness Criteria and related process and procedures

**3.1** The IDN ccTLD string must be a Meaningful Representation of the name of a Territory. The principle underlying the representation of Territories in two letter (ASCII) code elements is the visual association between the names of Territories (in English or French, or sometimes in another language) and their corresponding code elements.

The principle of association between the IDN country code string and the name of a **Territory** should be maintained. A selected IDN ccTLD string must be a meaningful representation of the name of the **Territory**. A country code string is considered to be a **Meaningful Representation** if it is:

- a) The name of the **Territory**; or
- b) Part of the name of the **Territory** that denotes the **Territory**; or
- c) A short-form designation for the name of the **Territory**, recognizably denoting the name.

- WG Comments and discussions
- 20 Strike the footnote. Reference included in Terminology document
- 21 CH, as specific example was discussed as exception to the principle of visual assocication of the name of the Territory and the code element. Note that the WG does not go into the merits of the ISO3166/MA decisions.

**3.2** A Meaningful Representation of the name of the Territory MUST be in a Designated Language of the **Territory.** The selected IDN ccTLD string should be a **Meaningful Representation** of the name of the territory in

a **Designated Language** of that **Territory**. For this purpose, a **Designated Language**<sup>3</sup> is defined as: a language that has a legal status in the **Territory** or that serves as a language of administration<sup>4</sup>.

The language is considered to be a **Designated Language** if one or more of the following requirements is/are

The language is considered to be a **Designated Language** if one or more of the following requirements is/are met:

- The language is listed for the relevant **Territory** as an ISO 639 language in Part Three of the "Technical Reference Manual for the standardization of Geographical Names", United Nations Group of Experts on Geographical Names (the UNGEGN Manual)

  (http://unstats.un.org/unsd/geoinfo/default.htm).
- 2. The language is listed as an administrative language for the relevant **Territory** as defined in section 3.7 of ISO 3166-1 standard [2020].
- 3. The relevant public authority in the **Territory** confirms that the language is used in official communications of the relevant public authority and serves as a language of administration.

Specific requirements regarding documentation of **Designated Languages** are included in the procedures and documentation sections (see below section 3.7, auxiliary numbering).

#### Comments WG

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This section needs to be revisited once the Variant Sub-WG completed its work. The full WG needs to be aware of impact of variants on criteria.

<sup>&</sup>lt;sup>3</sup> The limitation to Designated Language is recommended as criteria for reasons of stability of the DNS. According to some statistics currently 6909 living languages are identified. See for example: <a href="http://www.ethnologue.com/ethno">http://www.ethnologue.com/ethno</a> docs/distribution.asp?by=area. If one IDN ccTLD would be allowed per territory for every language this would potentially amount to 252\*6909 or approximately 1.7 million IDN ccTLDs

<sup>&</sup>lt;sup>4</sup> The definition of **Designated Language** is based on: "Glossary of Terms for the Standardization of Geographical Names", United Nations Group of Experts on Geographic Names, United Nations, New York, 2002 <a href="https://unstats.un.org/unsd/ungegn/pubs/documents/Glossary">https://unstats.un.org/unsd/ungegn/pubs/documents/Glossary</a> of terms rev.pdf . Note that in the Glossary the term "Official Language" is used. Experience has shown that, depending on the specific Teritory, "Official Language" has a specific connotation, which sometimes creates confusion with the term "Official Language" as defined in the Glossary.

Should requirement of designation also apply to the script i.e an IDNccTLD string has to be in a Designated Language and Designated Script? Note that currently under the Fast Track there is no such requirement of designated script. As a result if a Designated language is multiple script. For every language-script combination, you are eligible for 1 string. Only 1 IDN ccTLD string per designated language could be issue. In Chinese two scripts for same language: traditional chinese script and simplified script, resulting in two 2 IDN ccTLD strings. See section 3.3 What to do with the scripts of different languages that are similar? Arabic, Urdu. to be addressed in our discussions? Note that this was discussed when the Fast Track process was designed (2007-2008). At that time people agreed that ultimately it is up to the country/territory itself, to determine the script to be used. There may be cross-border issues, however this principle is at the core of the ccTLDs: what is happening in the country, determines the outcome of the process. In 2007-2008 this principle is reflected in the required documentation etc. and was considered paramount with respect to selecting the representation of the name of a country.

Unicode also lists scripts it encodes here: <a href="https://www.unicode.org/Public/13.0.0/ucd/Scripts.txt">https://www.unicode.org/Public/13.0.0/ucd/Scripts.txt</a> [unicode.org]

**3.3 Only one (1) IDN ccTLD string per Designated Language.** In the event that there is more than one **Designated Language** in the **Territory**, one (1) unique IDN ccTLD for each **Designated Language** may be selected, provided the meaningful representation in one **Designated Language** cannot be confused with an existing IDN ccTLD string for that **Territory**.

Where a language is expressed in more than one script in a **Territory**, then it is permissible to have one string per script, although the multiple strings are in the same language.

#### **Notes and Comments**

It should be noted that other requirements relating to non-confusability are applicable and should be considered, including the specific procedural rules and conditions for cases when the same manager will operate two or more (IDN) ccTLD's which are considered to be confusingly similar.

Section in	Topic	Comment/Rationale for	Proposed next step	Adjust	<b>Proposed Wording</b>
Document		review/inclusion in list		wording?	
2.1.2 F	Only one (1) IDN ccTLD string per	It is recommendable that	The criteria need to be		
	Designated Language. In the event that	any future IDN ccTLD	reviewed in depth in		
	there is more than one Designated	policy addresses	PDP and if deemed		

Section in	Topic		Proposed next step	•	<b>Proposed Wording</b>
Document		review/inclusion in list		wording?	
	Language in the Territory, one (1) unique	carefully – and with the	appropriate		
	IDN ccTLD for each Designated Language	support of linguist	reconfirmed.		
	may be selected, provided the meaningful	experts – the option of			
	representation in one Designated Language	languages that are	Rationale: Proposed		
	cannot be confused with an existing IDN	expressed in more than	criteria have been		
	ccTLD string for that Territory.	one script as well as the	adopted by the ccNSO		
	Where a language is expressed in more	rules to be produced in	Members in 2013. They		
	than one script in a territory, then it is	case the same registry	are very similar to the		
	permissible to have one string per script,	manages the ccTLD in	criteria used in the Fast		
	although the multiple strings are in the	ASCII and its variant in	Track Process.		
	same language.	other script. At present,			
		ICANN approach is not			
	Notes and Comments: It should be noted	consistent and that may			
	that other requirements relating to non	jeopardise the ultimate			
	confusability are applicable and should be	goal of ensuring the			
	considered, including the specific	security and stability of			
	procedural rules and conditions for cases	the DNS. Example			
	when the same manager will operate two	mentioned is simplified			
	or more (IDN) ccTLDs which are	Chinese and Mandarin			
	considered to be confusingly similar.				

**3.4** If the selected string is not the long or short form of the name of a Territory then evidence of meaningfulness is required. Where the selected string is the long or short form name of the relevant **Territory** in the **Designated Language** as listed in the UNGEGN Manual, Part Three column 3 or 4 version 2007, or later versions of that list it is considered to be meaningful.

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Where the selected string is not listed in the UNGEGN then meaningfulness must be adequately documented. This is the case when:

- (i) The selected string is not part of the long or short form name of the **Territory** in the UNGEGN Manual in the **Designated Language** or
- (ii) An acronym of the name of the **Territory** in the **Designated Language** or
- (iii) the Territory or the **Designated Language** do not appear in the UNGEGN Manual.

If such documentation is required, the documentation needs to clearly establish that:

- · The meaning of the selected string in the Designated Language and English and
- That the selected string meets the meaningfulness criteria.

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Specific requirements regarding documentation of the meaningful representation are included in the procedures and documentation recommendations.

Section in Original Document	Topic	Comment/Rationale for review/inclusion in list	Proposed next step	Adjust wording?	Proposed Wording
2.1.2 E	If the selected string is not the	ICANN must make the	The criteria need to be		
	long or short form of the	"meaningfulness" criteria	reviewed in depth in		
	name of a Territory then	crystal clear as in the past	PDP.		
	evidence of meaningfulness is	ICANN had inconsistent			
	required.	approaches for the	Rationale: Proposed		
	Where the selected string is the	evaluation of the	criteria have been		
	long or short form name of the	"adequate	adopted by the ccNSO		
	relevant Territory in the	documentation". This	Members in 2013. They		
	Designated Language as listed	applies also to the case	are very similar to the		
	in the UNGEGN Manual, Part	when one territory has	criteria used in the Fast		
	Three column 3 or 4 version	more than one designated	Track Process.		
	2007, or later versions of that	language.			

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Section in Original Document	Topic	Comment/Rationale for review/inclusion in list	•	Adjust wording?	Proposed Wording
	list it is considered to be	Furthermore, the			
	meaningful.	procedure should foresee			
	Where the selected string is not	an appeal step in case the			
	listed in the UNGEGN then	selected string is not			
	meaningfulness must be	accepted because of not			
	adequately documented [].	being "meaningful".			

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#### 3.5 Documentation of the meaningfulness of the selected IDN ccTLD string

The selected IDN ccTLD string(s) must be a meaningful representation of the name of the corresponding **Territory**. A string is deemed to be meaningful if it is in the **Designated Language** of the **Territory** and if it is:

1 The name of the **Territory**; or

A part of the name of the country or territory denoting the country or territory; or 3 A short-form designation for the name of the country or territory that is recognizable and denotes the country or territory in the selected language.

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The meaningfulness requirement is verified as follows:

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1. If the selected string is listed in the UNGEGN Manual, then the string fulfills the meaningfulness requirement.

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2. If the selected string is not listed in the UNGEGN Manual, the requester must then substantiate the meaningfulness by providing documentation from an internationally recognized expert or organization.

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ICANN should recognize the following experts or organizations as internationally recognized:

- a. National Naming Authority a government recognized National Geographic Naming Authority, or other organization performing the same function, for the country or territory for which the selected string request is presented. The United Nations Group of Experts on Geographical Names (UNGEGN) maintains such a list of organizations at: http://unstats.un.org/unsd/geoinfo/UNGEGN/nna.html
- b. National Linguistic Authority a government recognized National Linguistic Authority, or other organization performing the same function, for the **Territory** for which the selected string request is presented.
- c. ICANN agreed expert or organization in the case where a **Territory** does not have access to one of the Authorities listed before, it may request assistance from ICANN to identify and refer a recognized expert or organization. Any expertise referred from or agreed to by ICANN will be considered acceptable and sufficient to determine whether a string is a meaningful representation of a **Territory** name.

#### 3.6 Notes and Comments

ICANN should include an example of the documentation that demonstrates the selected IDN ccTLD string(s) is a meaningful representation of the corresponding **Territory** in the implementation plan.

ICANN should include a procedure, including a timeframe, to identify expertise referred to or agreed as set out above under c. in the implementation plan.

#### 3.7 Documentation **Designated Language**

The requirements for allowable languages and scripts to be used for the selected IDN ccTLD string is that the language must be a **Designated Language** in the **Territory** as defined in section (see above`). The language requirement is considered verified as follows:

- If the language is listed for the relevant Territory as an ISO 639 language in Part Three of the Technical Reference Manual for the standardization of Geographical Names, United Nations
   Group of Experts on Geographical Names ("UNGEGN Manual")
   (http://unstats.un.org/unsd/geoinfo/default.htm); or

   If the language is listed as an administrative language for the relevant Territory in the ISO 3166-1; or
  - If the relevant public authority of the **Territory** confirms that the language is used or serves as follows, (either by letter or link to the relevant government constitution or other online documentation from an official government website):
    - Used in official communications by the relevant public authority; or Serves as a language of administration.

#### 3.8 Notes and Comments

ICANN should include an example of the documentation that the selected language(s) is considered designated in the Territory should in the implementation plan.

# 4. Required SUPPORT for proposed string

**4.1** The selected IDN ccTLD string should be non-contentious within the territory. The selected IDN ccTLD string must be non-contentious within the territory. This is evidenced by support/endorsement from the Significantly Interested Parties (relevant stakeholders) in the territory.

Concurrent requests for two strings in the same language and for the same territory will be considered competing requests and therefore to be contentious in territory. This needs to be resolved in territory, before any further steps are taken in the selection process.

Section in Original Document	Торіс	Comment/Rationale for review/inclusion in list	Proposed next step	Adjust wording	Proposed Wording/ Comment WG
2.1.2 G	The selected IDN ccTLD string should be non-contentious within the territory. The selected IDN ccTLD string must be non-contentious within the territory. This is evidenced by support/endorsement from the Significantly Interested Parties (relevant stakeholders) in the territory. Concurrent requests for two strings in the same language and for the same territory will be considered competing requests and therefore to be contentious in territory. This needs to be resolved in territory, before any further steps are taken in the selection process.	ICANN must make sure there is consistency between the delegation of an ASCI ccTLD and an IDN ccTLD. Therefore, contentious requests should be resolved in the territory.	Ensure application of basic principle that IDN ccTLD and ASCII ccTLD should be treated similar		

1 4.2 Documentation of required endorsement / support for selected string by Significantly Interested Parties 2 3 4.3 Definition of Significantly Interested Parties. Significantly Interested Parties include but are not limited to: 4 a) the government or territorial authority for the country or territory associated with the IDN ccTLD string 5 and 6 b) any other individuals, organizations, companies, associations, educational institutions or others that have a direct, material, substantial, legitimate and demonstrable interest. 8 9 10 To be considered a Significantly Interested Party, any party other than the government or territorial authority for the country or territory associated with the selected IDN ccTLD must demonstrate that it is has a direct, 11 material, legitimate and demonstrable interest in the operation of the proposed IDN ccTLD(s). 12 Requesters should be encouraged to provide documentation of the support of stakeholders for the selected 13 string, including an opportunity for stakeholders to comment on the selection of the proposed string via a public 14 process. "Stakeholders" is used here to encompass Significantly Interested Parties, "interested parties" and 15 "other parties." 16 17 4.4 Classification of input For procedural purposes the following cases should be distinguished: 18 Request for the full or short name of Territory (as defined in Section 3 E). 19 • Other cases, where additional documentation is required. 20

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objection should be documented.

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In both cases the relevant Government / Public Authority needs to be involved and at a minimum its non-

#### 4.5 Notes and Comments

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9 10 In case where additional documentation is required:

- Unanimity should NOT be required.
- The process should allow minorities to express a concern i.e. should not be used against legitimate concerns of minorities
- The process should not allow a small group to unduly delay the selection process.

ICANN should include an example of the documentation required to demonstrate the support or nonobjection for the selected string(s) in the implementation plan.

Section in original Document	Торіс	Comment/Rationale for review/ inclusion in list		Adjust wording?	Comments WG/Updated wording
2.1.3 - 2	required endorsement / support for selected string by Significantly Interested Parties	In the Fast Track Process and underlying methodology the reference is to Local Internet Community, which was in use up- and until the Framework of Interpretation was adopted and implemented. Going forward the terminology should be used consistently across different ccTLD related policies.  Ensure required documentation and terminology is used consistently across the ccTLD related policy documentation (	Review and update the current proposed policy to ensure consistent documentation and terminology.		

Section in original Document	Topic	Comment/Rationale for review/ inclusion in list	Proposed next step	Adjust wording?	Comments WG/Updated wording
		RFC 1591 & related Framework of Interpretation, ccPDP 3 and overall policy for selection of IDN ccTLD strings.			
2.1.3 - 2		be sorted within the territory.			

Section in original Document	Topic	Comment/Rationale for review/ inclusion in list	Proposed next step	Adjust wording?	Comments WG/Updated wording
	The process should not allow a small group to unduly delay the selection process.				
2.1.3	Stage 1 <u>Documentation</u> <u>Designated Language</u>	Should the documentation submitted to ICANN be written in English or could be written with the requested IDN string?	The criteria need to be reviewed in depth in PDP. Rationale: Proposed criteria have been adopted by the ccNSO Members in 2013.		
2.1.3	Stage 2 in the "3. Validation of selected string"	Should the selected string (U-label) not show any confusion with previous approved (U-labels)?  The confusing similarity review procedures should be reviewed and updated	See above with respect to section 2.1.2 I of proposed policy.		

# **Variants PLACEHOLDER**

Note that the criteria and process and procedures of this section shall be reviewed and updated by one of the subgroups

To date (March 2013) identifying the issues pertaining to the management of variant TLD's are still under discussion by the community, in particular the delineation of technical, policy and operational aspects. For this reason, policy recommendations pertaining to the management of variant IDN ccTLDs, if any, are not included, but will be added at a later stage.

Section in document	Topic	Comment/Rationale for review/ inclusion in list	Proposed next step
NA	Variant management	management" has become quite relevant in the overall IDN environment. Therefore, it is recommendable that any IDN string selection process takes it into account.	It needs to be included in proposed policy. It is suggested to launch a ccNSO PDP. The 2013 IDN ccTLD proposals includes a placeholder with the understanding at the time that further work needed to be done.  Further, at the request of the ICANN Board of Directors the ccNSO will need to coordinate with the GNSO work in this area.  Mechanism to coordinate is through a coordination committee/working party. This model is light weight, without the baggage of a Cross-community working group. The results will feed into each of the PDPs

Membership is from the ccNSO PDP and GNSO PDP WG membership with membership open to interested groups.

Before becoming part of the ccNSO PDP WG proposals the results need to be accepted by the membership of the ccNSO PDP WG

Once included in the total package it shall be treated in same manner as other proposals.

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# 5 GENERAL STRING REQUIREMENTS AND THEIR VALIDATION (From section 2.1.1) 5.1 Technical Criteria

The selected IDN ccTLD string must abide by all Technical Criteria for an IDN TLD string. In addition to the general requirements for all labels (strings), the selected IDN ccTLD string must abide to the normative parts of RFC 5890, RFC 5891, RFC 5892 and RFC 5893.

All applicable technical criteria (general and IDN specific) for IDN ccTLD strings should be documented as part of the implementation plan. For reasons of transparency and accountability they should be made public prior to implementation of the overall policy and endorsed by the ccNSO.

Validation that a string meets the technical criteria is a process step and shall be conducted by an external, independent panel. The recommended procedure is described in Section 2.1.3, Processes and Documentation.

The method and criteria for the technical validation should be developed as part of the implementation plan and are a critical part of the review process. For reasons of transparency and accountability they should be made public prior to implementation of the overall policy and endorsed by the ccNSO.

Section in Original Document	Topic	Comment/Rationale for review/inclusion in list	Proposed next step	Adjust wording	Proposed Wording/ Comment WG
2.1.2 H	In addition to the general requirements for all labels (strings), the selected IDN ccTLD string must abide to the normative parts of RFC 5890, RFC 5891, RFC 5892 and RFC 5893. All applicable technical criteria (general and IDN specific) for IDN ccTLD strings should be documented as part of the implementation plan. For reasons of transparency and accountability they should be made public prior to implementation of the overall policy and endorsed by the ccNSO.	It need to be ensured that technical criteria are still valid. It will also need to be reviewed whether the proposed mechanism with respect to including the technical criteria as part of the implementation is appropriate.	The criteria need to be reviewed in depth in PDP and reconfirmed if deemed appropriate.  Rationale: Proposed criteria have been adopted by the ccNSO Members in 2013.		

# **5.2 Confusing Similarity (From section 2.1.2) (to be reviewed by 3<sup>rd</sup> Sub-Group)**

Note that the criteria and process and procedures of this section shall be reviewed and updated by one of the sub-groups

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**Confusing similarity of IDN ccTLD Strings.** A selected IDN ccTLD string should not be confusingly similar with:

- Any combination of two ISO 646 Basic Version (ISO 646-BV) characters<sup>7</sup> (letter [a-z] codes), nor
  - Existing TLDs or Reserved Names as referenced in the new gTLD Applicant Guidebook<sup>8</sup>

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The following supplemental rules provide the thresholds to solve any contention issues between the IDN ccTLD selection process and new gTLD process:

- A gTLD application that is approved by the ICANN Board will be considered an existing TLD unless it is withdrawn.
- A validated request for an IDN ccTLD will be considered an existing TLD unless it is withdrawn.

A selected IDN ccTLD string is considered confusingly similar with one or more other string(s) (which must be either Valid-U-labels or any a combination of two or more ISO 646 BV characters) if the appearance of the selected string in common fonts in small sizes at typical screen resolutions is sufficiently close to one or more other strings so that it is probable that a reasonable Internet user who is unfamiliar with the script would perceive the strings to be the same or confuse one for the other<sup>9</sup>.

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International Organization for Standardization, "Information Technology – ISO 7-bit coded character set for information interchange," ISO Standard 646, 1991

<sup>8</sup> Version 2012-06-04, section 2.2.1.2.1 Reserved Names.

<sup>9</sup> Based on Unicode Technical Report #36, Section 2: Visual Security Issues

The review of whether or not a selected IDN ccTLD string is confusingly similar is a process step and should be conducted externally and independently. The recommended procedure is described in Section 2.1.3, Processes and Documentation.

The method and criteria to assess confusing similarity should be developed as part of the implementation planning. For reasons of transparency and accountability they should be made public prior to implementation of the overall policy and endorsed by the ccNSO.

The assessment of confusing similarity of strings depends on amongst other things linguistic, technical, and visual perception factors, therefore these elements should be taken into consideration in developing the method and criteria.

Taking into account the overarching principle to preserve and ensure the security, stability and interoperability of the DNS, the method and criteria for the confusing similarity assessment of an IDN ccTLD string should take into account and be guided by the Principles for Unicode Point Inclusion in labels in the DNS Root<sup>10</sup>.

#### **Notes and Comments**

The rule on confusing similarity originates from the IDN WG and Fast Track Implementation Plan and was introduced to minimize the risk of confusion with existing or future two letter country codes in ISO 3166-1 and other TLDs. This is particularly relevant as the ISO 3166 country codes are used for a broad range of applications, for example but not limited to, marking of freight containers, postal use and as a basis for standard currency codes.

<sup>&</sup>lt;sup>10</sup>https://datatracker.ietf.org/doc/draft-iab-dns-zone-codepoint-pples/

The risk of string confusion is not a technical DNS issue, but can have an adverse impact on the security and stability of the domain name system, and as such should be minimized and mitigated.

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The method and criteria used for the assessment cannot be determined only on the basis of a linguistic and/or technical method of the string and its component parts, but also needs to take into account and reflect the results of scientific research relating to confusing similarity, for example from cognitive neuropsychology<sup>11</sup>.

Section In Document	Topic	Comment/Rational for review/inclusion in list	Proposed next step
2.1.2 I	Confusing similarity of IDN ccTLD Strings.	As there is only one DNS environment and as domain name end-users/registrants are the same customers all over the internet ecosystem – and has such have the same rights, the element of possible confusing similarity between an applied-for TLD must be treated by ICANN the same way, independently from being a cc, g or an IDN TLD.  This will ensure that the current discriminatory rules for the evaluation of IDN ccTLDs are modified consequently, become in line with the provisions that are	The confusing similarity review procedures need to be reviewed in depth. It needs to be done under a ccNSO PDP and if feasible the ccNSO will need to coordinate with the GNSO work in this area.  Mechanism to coordinate is through a coordination committee/working party. This model is light weight, without the burden of a Crosscommunity working group. The results will feed into each of the PDPs.  Membership is from the ccNSO PDP and GNSO PDP WG membership with membership open to interested groups.

<sup>&</sup>lt;sup>11</sup> See for example, M. Finkbeiner and M. Coltheart (eds), Letter Recognition: from Perception to Representation. Special Issue of the Journal *Cognitive Neuropsychology*, 2009

Section In Document	Topic	Comment/Rational for review/inclusion in list	Proposed next step
		currently in place environments. Those considerations apply also to the steps detailed under 2.1.3 "Procedures and Documentation". and in other TLD	Before becoming part of the ccNSO PDP WG proposals the results need to be accepted by the membership of the ccNSO PDP WG  Once included in the total package it shall be treated in same manner as other proposals (subject to Council and Membership adoption).  Rationale: Confusing similarity review is currently part of both of IDN ccTLD and new gTLD processes and policy proposals. Over time the methods, criteria and procedures
			have evolved differently.  The ccNSO Proposals are part of the original recommended policy and need to be updated through a ccNSO PDP.

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# 6. TECHNICAL Validation and CONFUSING SIMILARITY Processes and Procedures (From section 2.1.3)

Staff Note: The original text was structured in such a way that combining the text in criteria section and Processes and Procedures, is difficult to combine in a consistent manner.

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# b. Independent Reviews

# 6.1 General description of Technical and string confusion review

It is recommended that ICANN appoint the following external and independent Panels:

- To validate the technical requirements ICANN should appoint a "Technical Panel<sup>12</sup>" to conduct a technical review of the selected IDN ccTLD string.
- To validate a selected string is not confusingly similar, ICANN should appoint an external and independent "Similarity Review Panel" to review the selected IDN ccTLD string for confusing similarity.
- To allow for a final validation review relating the confusing similarity, and only if so requested by the requester, ICANN should appoint, an external and independent "Extended Process Similarity Review Panel."

As part of the implementation planning the details of the roles and responsibilities of the panels and its membership requirements should be developed in conjunction with the development of the methods and criteria for assessing the technical<sup>13</sup> and confusing similarity<sup>14</sup> validity of the selected IDN ccTLD strings and details of the reporting as foreseen for the validation processes.

#### 6.2 Process for Technical Validation

1. After completion of the ICANN staff validation of the request, ICANN staff will submit the selected IDN ccTLD string to the "Technical Panel" for the technical review.

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2. The Technical Panel conducts a technical string evaluation of the string submitted for evaluation. If needed, the Panel may ask questions for clarifications through ICANN staff.

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<sup>&</sup>lt;sup>12</sup> Or any other name ICANN would prefer.

<sup>&</sup>lt;sup>13</sup>See section 2.1.2 H above

<sup>&</sup>lt;sup>14</sup>See 2.1.2 I above

3. The findings of the evaluation will be reported to ICANN staff. In its report the Panel shall include the names of the Panelists and document its findings, and the rationale for the decision.

Usually the Panel will conduct its review and send its report to ICANN staff within 30 days after receiving the IDN ccTLD string to be evaluated. In the event the Panel expects it will need more time, ICANN staff will be informed. ICANN staff shall inform the requester accordingly.

4 If according to the technical review the string meets all the technical criteria the string is technically validated. If the selected string does not meet all the technical criteria the string is not-valid. ICANN staff shall inform and notify the requester accordingly.

# 6.4 Process for confusing similarity validation (to be reviewed by 3<sup>rd</sup> sub-group)

1. After completion of the Technical Validation ICANN staff will submit the selected IDN ccTLD string to the String Similarity Panel for the confusing similarity string evaluation.

2. The Panel shall conduct a confusability string evaluation of the string submitted for evaluation. The Panel may ask questions for clarification through ICANN staff.

3. The findings of the evaluation will be reported to ICANN staff. In the report the Panel will include the names of the Panelists, document the decision and provide the rationale for the decision. Where the string is considered to be confusingly similar the report shall at a minimum include a reference to the string(s) to which the confusing similarity relates and examples (in fonts) where the panel observed the similarity.

ICANN staff shall inform and notify the requester accordingly.

Usually the Panel will conduct its review and send its report to ICANN staff within 30 days after receiving the IDN ccTLD string to be evaluated. In the event the Panel expects it will need more time, ICANN staff will be informed. ICANN staff shall inform the requester accordingly.

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2	4.a. If according to the review, the Panel does not consider the string to be confusingly similar, the selected IDN ccTLD
3	is validated.
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5	4 b. If according to the review the selected IDN ccTLD string presents a risk of string confusion with one
6	particular combination of two ISO 646 Basic Version (ISO 646-BV) characters and this combination is according
7	the ISO 3166 standard the two-letter alpha-2 code associated with same Territory as represented by the
8	selected string, this should be noted in the report. ICANN staff shall inform the requester accordingly.
9	
10	If, within 3 months of receiving the report the requestor shall confirm that:
11	(i) The intended manager and intended registry operator for the IDN ccTLD and the ccTLD manager for
12	the confusingly similar country code are one and the same entity; and (ii) The intended manager of the
13	IDN ccTLD shall be the entity that requests the delegation of the IDN ccTLD string; and
14	(iii) The requester, intended manager and registry operator and, if necessary, the relevant public
15	authority, accept and document that the IDN ccTLD and the ccTLD with which it is confusingly similar
16	will be and will remain operated by one and the same manager, and
17	(iv) The requester, intended manager and registry operator and, if necessary, the relevant public
18	authority agree to specific and pre-arranged other conditions with the goal to mitigate the risk of user
19	confusion as of the moment the IDN ccTLD becomes operational;
20	then the IDN ccTLD string is deemed to be valid.
21	If either the requester, intended manager or the relevant public authority do not accept the prearranged
22	conditions within 3 months after notification or at a later stage refutes the acceptance, the IDN ccTLD shall not
23	be validated.
24	Alternatively, the requester may defer from this mechanism and use the procedure as described under 4 c.
25	
26	4c.

i.If according to the review the selected IDN ccTLD string is found to present a risk of string confusion, ICANN staff shall inform the requester in accordance with paragraph 3 above. The requester may call for an Extended Process Similarity Review and provide additional documentation and clarification referring to aspects in the report of the Panel. The requester should notify ICANN within three (3) calendar months after the date of notification by ICANN, and include the additional documentation. After receiving the notification from the requester, ICANN staff shall call on the Extended Process Similarity Review Panel (EPSRP).

ii. The EPSRP conducts its evaluation of the string, based on the standard and methodology and criteria developed for it, and, taking into account, but not limited to, all the related documentation from the requester, including submitted additional documentation, IDN tables available, and the finding of the Similarity Review Panel. The EPSRP may ask questions for clarification through ICANN staff.

 iii. The findings of the EPSRP shall be reported to ICANN staff and will be publicly announced on the ICANN website. This report shall include and document the findings of the EPSRP, including the rationale for the final decision, and in case of the risk of confusion a reference to the strings that are considered confusingly similar and examples where the panel observed this similarity.

If according to the Extended Process Similarity Review, the EPSRP does not consider the string to be confusingly similar the selected IDN ccTLD is valid.

#### From Section 2.1.3, 2013 Report to the Board

#### 7 Stage 1: String Selection stage in Territory

## 7.1 1. General Description

The string selection stage is a local matter in Territory and should ideally involve all relevant local actors in Territory. The actors in Territory must:

- 1. Identify the script and language for the IDN Table and prepare this Table if necessary,
- 2. Select the IDN ccTLD string. The selected string must meet the meaningfulness and technical requirements and should not be confusingly similar.
- 3. Document endorsement /support of the relevant stakeholders in Territory for the selected string, and
- 4. Select the intended IDN ccTLD string requester before submitting an IDN ccTLD string for validation. In cases where the string requester is not yet selected, the relevant public authority of the Territory may act as nominee for the to be selected string requester.

#### **Notes and Comments**

As stated, the string selection stage is a local matter in Territory and should ideally involve all relevant local actors in Territory. Typically, this would include:

- The IDN ccTLD string requester. This actor initiates the next step of the process, provides the necessary information and documentation, and acts as the interface with ICANN. Typically this actor is the expected IDN ccTLD manager.
- The relevant public authority of the Territory associated with the selected IDN ccTLD.
- Parties to be served by the IDN ccTLD. They are asked to show that they support the request and that it would meet the interests and needs of the local Internet community.

Additionally, these actors may wish to involve recognised experts or expert groups to assist them to select the IDN ccTLD string, prepare the relevant IDN Table or assist in providing adequate documentation.

Further, and at the request of the actors in Territory ICANN may provide assistance to them to assist with the in-Territory Process.

#### 8. 2. Detailed aspects String Selection Stage

# 8.1 IDN Table

As part of the preparation in territory an IDN Table, or any later variant for the name designating such a table, must be defined. The IDN Table needs to be in accordance with the requirements of the policy and procedures for the IANA IDN Practices Repository<sup>15</sup>. The IDN Table may already exist i.e. has been prepared for another IDN ccTLD or gTLD using the same script and already included in the IANA IDN Practices Repository. In this case the existing and recorded IDN Table may be used by reference. If the same script is used in two or more territories, cooperation is encouraged to define an IDN Table for that script. ICANN is advised either to facilitate these processes directly or through soliciting relevant international organisation to facilitate.

Section in	Topic	Comment/Rationale for	Proposed next step	Adjust	Comments WG/Updated
original		review/ inclusion in list		wording?	wording

<sup>15</sup> http://www.jana.org/procedures/idn-repository.html

Document				
2.1.3 - 2	IDN Table The IDN Table may already exist i.e. has been prepared for another IDN ccTLD or gTLD using the same script and already included in the IANA IDN Practices Repository. In this case the existing and recorded IDN Table may be used by reference.	Using the IDN Table prepared for another IDN cc or gTLD could be an option under specific conditions.  When recommendation was developed Variant Management was not taken into consideration. Going forward it is clearly a topic that will need to be addressed and should be taken into consideration	Variant Management and RZLabel Generation rules and related work on IDN Tables should be reviewed and included in the update of the ccNSO Policy. Work to be undertaken as (part of) ccNSO PDP. Rationale: In current proposal	

# 9. Stage 2: Validation of IDN ccTLD string (From Section 2.1.3, 2013 Report to the Board)

# 9.1 1. General description

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The String Validation stage is a set of procedures to ensure all criteria and requirements regarding the selected IDN ccTLD string (as listed in Section 3 of the Report) have been met. Typically this would involve:

• The IDN ccTLD string requester. This actor initiates the next step of this stage of the process by submitting a request for adoption and associated documentation.

1 2	<ul> <li>ICANN staff. ICANN staff will process the submission and coordinate between the different act involved.</li> </ul>	ors
3	<ul> <li>Independent Panels to review the string (Technical and Similarity Panels).</li> </ul>	
4		
5	The activities during this stage would typically involve:	
6	1. Submission of IDN table.	
7	2. Submission of selected string and related documentation.	
8	3. Validation of selected IDN ccTLD string:	
9	a. ICANN staff validation of request. This includes	
10	i. Completeness of request	
11	ii. Completeness and adequacy of Meaningfulness and Designated Language	
12	documentation	
13	iii. Completeness and adequacy of support from relevant public authority iv.	
14	Completeness and adequacy of support from other Significantly Interested Parties	5
15		
16	b. Independent Reviews.	
17	i. Technical review	
18	ii. String Confusion review	
19	4. Publication of selected IDN ccTLD string on ICANN website	
20	5. Completion of string Selection Process	
21	6. Change, withdrawal or termination of the request.	
22		
23	9.2 2. Detailed aspects String Validation Stage	
24	<u>1. Submission of IDN Table</u>	

1	As part of the validation stage an IDN Table needs to be lodged with the IANA IDN Repository of IDN Practices,
2	in accordance with the policy and procedures for the IANA IDN Practices Repository <sup>16</sup> .
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4	
5	9.3
6	2. Submission procedure for selected string and related documentation This part of the process is considered a
7	matter of implementation.
8	
9	9.4
10	3. Validation of selected string
11	a. ICANN staff validation of the request
12	After the requester has submitted a request for an IDN ccTLD string, ICANN should at least validate that:
13	<ul> <li>The selected IDN ccTLD refers to a territory listed on ISO 3166-1 list</li> </ul>
14	<ul> <li>The selected string (A-label) does not exist in the DNS, nor is approved for delegation to another party,</li> </ul>
15	<ul> <li>The selected string (U-label) contains at least one (1) non-ASCII character.</li> </ul>
16	<ul> <li>The required A-label, U-label, and corresponding Unicode points to designate the selected IDN ccTLD</li> </ul>
17	string are consistent.
18	<ul> <li>Documentation on meaningfulness is complete and meets the criteria and requirements.</li> </ul>
19	<ul> <li>Documentation on the Designated Language is complete and meets the criteria and requirements.</li> </ul>
20	<ul> <li>Documentation to evidence support for the selected string is complete and meets the criteria and</li> </ul>
21	requirements and is from an authoritative source.
22	

16 http://www.iana.org/procedures/idn-repository.html

If one or more elements listed are not complete or deficient, ICANN shall inform the requester accordingly. The requester should be allowed to provide additional information, correct the request, or withdraw the request (and potentially resubmit at a later time). If the requester does not take any action within 3 months after the notification by ICANN that the request is incomplete or contains errors, the request may be terminated by ICANN for administrative reasons.

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Section in original document	Торіс	Comment/Rationale for review/ inclusion in list		•	Comments WG / Updated wording
2.1.3	Stage 1 <u>Documentation</u> <u>Designated</u> <u>Language</u>	Should the documentation submitted to ICANN be written in English or could be written with the requested IDN string?	The criteria need to be reviewed in depth in PDP. Rationale: Proposed criteria have been adopted by the ccNSO Members in 2013.		
2.1.3	Stage 2 in the "3. Validation of selected string"	Should the selected string (U-label) not show any confusion with previous approved (U-labels)?  The confusing similarity review procedures should be reviewed and updated	See above with respect to section 2.1.2 I of proposed policy.		

If all elements listed are validated, ICANN shall notify the requester accordingly and the Technical Validation Procedure will be initiated.

If ICANN staff anticipates issues pertaining to the Technical and String Confusion Review during its initial review 1 of the application, ICANN staff is advised to inform the requester of its concerns. The requester will have the 2 opportunity to either: 3 1. Change the selected string, or 2. Tentatively request two or more strings as part of the application including a ranking of the preference to 5 accommodate the case where the preferred string is not validated. 6 3. Withdraw the request, or 4. Continue with the request as originally submitted. 8 9 Details of the verification procedures and additional elements, such as the channel of communication, will need 10 to be further determined. This is considered a matter of Implementation planning. 11 12 13 9.4 b. Independent Reviews 14 General description of Technical and string confusion review 15 Staff Comment: Note the topics in this section from Section 2.1.3, 2013 Report to the Board will be reviewed and 16 updated by sub-group. 17 18 19 20 21 10 Publication of IDN ccTLD string After successful completion of the request validation procedure and the IDN ccTLD string is valid according to both 22 technical and string similarity review procedures, ICANN shall publish the selected IDN ccTLD String publicly on its 23

website.

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### 11. Completion of IDN ccTLD selection process

- 2 Once the selected IDN ccTLD string is published on the ICANN website, and the IDN ccTLD selection process is
- 3 completed, delegation of the IDN ccTLD string may be requested in accordance with the current policy and practices
- 4 for the delegation, re-delegation and retirement of ccTLDs. ICANN shall notify the requester accordingly.

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#### 12. Change, withdrawal or termination of the request

- ICANN staff shall notify the requester of any errors that have occurred in the application. These errors include, but are not limited to:
  - The selected string is already a string delegated in the DNS, or approved for delegation to another party.
  - Issues pertaining to the required documentation.
  - The country or territory of the request does not correspond to a listing in the ISO3166-1 list or the European Union.
  - If in accordance with the independent review procedure the selected string is not valid.
- 14 If such errors emerge, ICANN staff should contact the requester, who should be provided the opportunity to:
  - Amend, adjust or complete the request under the same application in order to abide to the criteria, or
  - · Withdraw the request.

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- If the requester has not responded within 3 calendar months of receiving the notice by ICANN staff, the request will be terminated administratively.
- Details of the procedures and additional elements, such as the channel of communication, will need to be further documented. This is considered a matter of Implementation planning.

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# 13 Miscellanous part of proposals

From Section 2.1.4, 2013 Report to the Board

# 13.1 A. Delegation of an IDN ccTLD must be in accordance with current policies, procedures and practices for delegation of ccTLDs

Once the IDN ccTLD string has been selected and the String Validation Stage has been successfully concluded, the delegation of an IDN ccTLD shall be according to the policy and practices for delegation of ccTLDs. This means that the practices for re-delegation and retirement of ccTLDs apply to IDN ccTLDs.

# 13.2 B. Confidentiality of information during due diligence stage, unless otherwise foreseen.

It is recommended that the information and support documentation for the selection of an IDN ccTLD string is kept confidential by ICANN until it has been established that the selected string meets all criteria.

#### 13.4 C. Creation of list over time

Experience has shown that entries on the ISO 3166-1 table change over time. Such a change can directly impact the eligibility for an IDN ccTLD. In order to record these changes, it is recommended that a table will be created over time of validated IDN ccTLDs, its variants and the name of the territory in the Designated Language(s), both in the official and short form, in combination with the two-letter code and other relevant entries on the ISO 3166-1 list. The purpose of creating and maintaining such a table is to maintain an authoritative record of all relevant characteristics relating to the selected string and act appropriately if one of the characteristics changes over time.

#### 13.5 Notes and comments

As noted above the ISO 3166-1 is not only relevant for the creation of a ccTLD. Once an entry is removed from the list of country names, the ccTLD entry in the root zone database may need to be adjusted/removed to maintain parity between the ISO 3166 list and the root-zone file<sup>17</sup>.

Section in document	Topic	Comment/Rationale for review/ inclusion in list		Adjust text?	Updated text/comments WG
2.1.4 C	Creation of list over time Experience has shown that entries on the ISO 3166-1 table change over time. Such a change can directly impact the eligibility for an IDN ccTLD. In order to record these changes, it is recommended that a table will be created over time of validated IDN ccTLDs, its variants and the name of the territory in the Designated	caused issues in the past. It might be advisable to review it.  It is questionable whether this mechanism still makes sense in the current context.	Review and update/amend this section of the proposed policy as part of a ccNSO PDP.  Rationale: This element of the policy needs to be reviewed but was included at the suggestion of some GAC members at the time and adopted by the ccNSO members in 2013. Needs to be ensured that both GAC (members) and ccNSO		

<sup>&</sup>lt;sup>17</sup> See: http://www.iana.org/reports/2007/rs-yu-report-11sep2007.html

Language(s), both in		
the official and short		
form, in combination		
with the twoletter		
code and other		
relevant entries on the		
ISO 3166-1 list.		
The purpose of		
creating and		
maintaining such a		
table is to maintain an		
authoritative record of		
all		
relevant characteristics		
relating to the selected		
string and act		
appropriately if one of		
the		
characteristics changes		
over time.		

# 13. 6D. Transitional arrangement regarding IDN ccTLD strings under the Fast Track IDN ccTLD Process

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- 1. Closure of Fast Track Process. Upon implementation of the policy for the selection of IDN ccTLDs by ICANN, the policy for selection of IDN ccTLDs only applies to new requests, unless a requester indicates otherwise.
- 2. If an IDN ccTLD string request submitted under the Fast Track Process is still in process or has been terminated due to non-validation of the string, the requester may within three months after implementation of the policy request a second, final validation review by the Extended Process Similarity Review Panel.

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#### 13. 7 E. Review of policy for the selection of IDN ccTLD strings

It is recommended that the policy will be reviewed within five years after implementation or at such an earlier time warranted by extraordinary circumstances. It is also recommended that the ICANN Board of Directors should initiate such a review including consulting the ALAC, ccNSO and GAC on the Terms of Reference for the review.

In the event such a review results in a recommendation to amend the policy, the rules relating to the country code Policy Development Process as defined in the ICANN Bylaws should apply.

Section in document	Торіс	Comment/Rationale for review/ inclusion in list		Adjust text?	Updated text/comments WG
2.1.4 E	Review of policy for the selection of IDN ccTLD strings It is recommended that the policy will be reviewed within five years after implementation or at such an earlier time warranted by extraordinary circumstances [].	review the policy whenever deemed appropriate. Considering the dynamic internet landscape, should any significant scenario	Review and update/amend this section of the proposed policy as part of a ccNSO PDP.  Rationale: Adopted by the ccNSO Members in 2013.		

	should be the scope of such a review? Should timing be better defined?. Is this a normal behavior in any ICANN policy or it is a new mechanism for IDN policy, if it is specific to IDNs, 5 years may be too long, especially in the beginning.				
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# 13. 8 F. Verification of Implementation

 It is anticipated that some parts of the recommendations and process steps will need to be further refined and interpreted by ICANN staff before they will be implemented. It is further anticipated that this will be done through an implementation plan or similar planning document. It is therefore recommended that the ccNSO monitors and evaluates the planned implementation of recommendations and the ccNSO Council reviews and approves the final planning document, before implementation by staff.

# 13. 9 G. Permanent IDN ccTLD Advisory Panel

Due to the complex nature of IDN's and the sensitivities and interest involved in the selection of IDN ccTLD strings, it is recommended that under the overall policy a Permanent IDN ccTLD Advisory Panel is appointed to assist and provide guidance to ICANN staff and the Board on the interpretation of the overall policy in the event the overall policy does not provide sufficient guidance and/or the impact of the policy is considered to be unreasonable or unfair for a particular class of cases.

The IDN ccTLD Advisory Panel members should consist of one member from ALAC, two members from the ccNSO, two members of the GAC, one member of SSAC. The ICANN Board should appoint the members of the Panel nominated by the related Supporting Organisation and Advisory Committees

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Section in document	Торіс	Comment/Rationale for review/ inclusion in list	Proposed next step	Adjust text?	Updated text/comments WG
2.1.4 G	Permanent IDN ccTLD Advisory Panel Due to the complex nature of IDN's and the sensitivities and interest involved in the selection of IDN ccTLD strings, it is recommended that under the overall policy a Permanent IDN ccTLD Advisory Panel is appointed to assist and provide guidance to ICANN staff and the Board on the interpretation of the overall policy in the event the overall policy does not provide sufficient guidance and/or the impact of the policy is considered to be	made of true IDN experts within and outside the ICANN constituency community. Considering how challenging this could be, it would be	Review and update/amend this section of the proposed policy as part of a ccNSO PDP.  Rationale: Proposed panel was adopted by the ccNSO Members in 2013.		

unreas	onable or unfair w	vorkload and priorities		
for a pa	rticular class of of	of the ccNSO and other		
cases.	]. co	ommunities		

# **TABLE 6: Other, additional topics**

Section in document	Topic	Comment/Rationale for review/ inclusion in list	Proposed next step	Adjust Text?	Updated text/comments WG
NA		code form the ISO 3166-1 list. This may be caused by a significant change of name of the country or territory, which results in a need to change the two-letter code and removal of the former. Looking at the selection criteria, the question is which, if any, of the listed criteria, may/should cause the retirement of an IDN	ccTLD should be amended to include what will cause the retirement of an IDN ccTLD.  Rationale: The retirement process will be defined through ccNSO PDP 3 will be applicable to both IDNccTLD and ASCII		

retirement policy to become applicable.	3166-1 list of country & territory names).		
appirousie.	The overall policy on the		
	selection of IDN ccTLD		
	strings includes the criteria		
	for selection of an IDN		
	ccTLD string. The		
	delegation, transfer and		
	revocation are defined		
	through RFC 1591 and		
	interpreted through the FoI		
	are applicable by the		
	overall principles.		

Version 04 – 04 January 2021